

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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O 311512Z DEC 75

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC IMMEDIATE 1854

C O N F I D E N T I A L ANKARA 9500

EXDIS

E.O. 11652: GDS

TAGS: PFOR, MASS, MARR, TU, US

SUBJECT: FOREIGN MINISTER URGES ACCELERATION OF BASE

NEGOTIATIONS

1. I MET WITH FONMIN CAGLAYANGIL DECEMBER 31 AT HIS INITIATIVE TO DISCUSS TWO SUBJECTS: BASE NEGOTIATIONS AND THE JUST-COMPLETED KOSYGIN VISIT. CAGLAYANGIL'S COMMENTS ON THE LATTER ARE BEING REPORTED IN SEPTEL.

2. CAGLAYANGIL BEGAN HIS PRESENTATION ON THE BASE NEGOTIATIONS BY REFERRING TO HIS CONVERSATION WITH THE SECRETARY IN BRUSSELS IN WHICH HE SAID IT WAS AGREED TO ACCELERATE NEGOTIATIONS IN ORDER TO COMPLETE THEM AS SOON AS POSSIBLE. IT WAS FURTHER AGREED THAT IF CERTAIN BASIC POINTS REMAINED UNRESOLVED THEY WOULD BE WORKED OUT DURING THE VISIT OF CAGLAYANGIL TO WASHINGTON IN EARLY 1976.

3. CAGLAYANGIL ALSO SAID HE HAD TOLD THE SECRETARY THAT ALTHOUGH BOTH SIDES ATTACH GREAT IMPORTANCE TO THE NEGOTIATIONS, THE TWO NEGOTIATING TEAMS SEEM TO BE HESITANT IN THEIR APPROACH TO THE NEGOTIATIONS, PERHAPS THINKING THAT AGREEMENT MIGHT BE MORE EASILY REACHED AT THE MINISTERIAL LEVEL. THE FOREIGN MINISTER SAID HE THOUGHT THE BEST WAY FOR THE NEGOTIATIONS TO PROCEED WOULD BE FOR THE TWO TEAMS TO RESOLVE AS MANY PROBLEMS AS POSSIBLE, WITH MINISTERIAL INTERVENTION RESERVED FOR POINTS THAT COULD NOT BE AGREED UPON. HE SAID HE HAD ASKED THE SECREATRY
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TO INSTRUCT THE U.S. NEGOTIATING TEAM TO PROCEED ON THAT

BASIS, AND THE SECRETARY HAD PROMISED TO GIVE SUCH INSTRUCTIONS TO ME DURING OUR MEETING IN LONDON.

4. CAGLAYANGIL SAID UPON HIS RETURN FROM BRUSSELS HE IMMEDIATELY INSTRUCTED HIS COLLEAGUES ON THE NEGOTIATING TEAM TO ACCELERATE THE NEGOTIATIONS. HE SAID THAT SINCE THE TIME HE HAD OCCASIONALLY ASKED HOW THE TALKS WERE GOING, AND HE HAD BEEN TOLD THAT ALTHOUGH PROGRESS WAS BEING MADE IT WAS GOING VERY SLOWLY. CAGLAYANGIL SAID THAT THE TURKISH MILITARY CLAIM THAT THE ABSENCE OF SECGEN ELEKDAG AND MYSELF FROM THE TALKS PREVENTS THE GENERALS FROM ATTENDING AND THUS RESTRICTS THE TALKS TO A RELATIVELY LOW LEVEL. HE SAID THAT MR. ELEKDAG WAS PREPARED TO ENTER THE DISCUSSIONS WITH ME AT ANY TIME. I SAID THAT I HOPE BY MONDAY, JANUARY 5, I WOULD BE ABLE TO TALK TO ELEKDAG ABOUT TWO KEY ISSUES THAT HAD NOT YET BEEN BROUGHT INTO THE DISCUSSION.

5. I THEN EXPLAINED THAT WORKING LEVEL DISCUSSIONS HAD PROCEEDED ON A NUMBER OF TECHNICAL MATTERS (AS WELL AS ON THE ISSUE OF COMMAND AND CONTROL) AND THAT BOTH SIDES UNFORTUNATELY HAD CONCLUDED THAT THE OTHER WAS BEING INFLEXIBLE. I SAID THAT I WAS HOPEFUL THAT MR. ELEKDAG AND I COULD MAKE SOME PROGRESS IN THESE AREAS-- ESPECIALLY IN THE COMMAND AND CONTROL CONTROVERSY-- BUT I ALSO FELT IT IMPORTANT FOR ELEKDAG AND I, AT THE SAME TIME, TO DISCUSS FORMULAS FOR "GUARANTEES" AND AID LEVELS. I HAD CONCLUDED, I SAID, THAT WE WERE NOT GOING TO GET MUCH FARTHER IN THE NEGOTIATIONS UNTIL BOTH SIDES COULD LOOK AT THE PACKAGE AS A WHOLE.

6. I THEN REVIEWED MY CONVERSATION WITH THE SECRETARY IN LONDON CONCERNING THE NEGOTIATIONS. I SAID THE SECRETARY HAD REITERATED HIS DESIRE TO MOVE THESE NEGOTIATIONS TO A RAPID AND MUTUALLY SATISFACTORY CONCLUSION. I HAD SAID THAT I SHOULD BE IN A POSITION TO DISCUSS WITH ELEKDAG ALL KEY ASPECTS OF THE NEGOTIATION (INCLUDING A "GUARANTEE" FORMULA AND AID LEVELS) AND THE SECRETARY HAD MADE IT CLEAR THAT HE WANTED ME TO BE IN A POSITION TO DO THIS BY NO LATER THAN EARLY JANUARY. IT WAS THE SECRETARY'S HOPE, I ADDED, THAT MR. ELEKDAG AND CONFIDENTIAL

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I COULD RESOLVE THE BASIC ISSUES IN THE COURSE OF JANUARY SO THAT HE AND CAGLAYANGIL COULD SIGN AN AGREED-UPON DOCUMENT IN EARLY FEBRUARY. IF IT WERE NOT POSSIBLE FOR ELEKDAG AND I TO GET THE NEGOTIATIONS TO THAT POINT, THE SECRETARY SHARED THE MINISTER'S HOPE THAT WE COULD AT LEAST NARROW THE GAP SIGNIFICANTLY SO THAT THE FINAL STAGES OF THE NEGOTIATIONS COULD BE CONCLUDED BY THE MINISTER AND THE SECRETARY IN WASHINGTON IN EARLY FEBRUARY.

7. THE FOREIGN MINISTER SAID HE WAS PLEASED TO HEAR WHAT THE SECRETARY HAD SAID TO ME IN LONDON. HE REITERATED ELEKDAG'S DESIRE TO DISCUSS THE OVERALL PACKAGE SOONEST AND ADDED THAT HE WOULD SPEAK TO THE TURKISH MILITARY IN AN EFFORT TO GET SOME ADDITIONAL FLEXIBILITY ON THE TURKISH SIDE.

8. WE NEXT DISCUSSED THE POSSIBLE TIMING OF CAGLAYANGIL'S VISIT TO WASHINGTON. HE SAID THE DATES TEZEL SUGGESTED TO BERGUS (ANKARA 9447) WOULD BE AGREEABLE WITH HIM BUT HE HAD NOT WANTED TO PUT THEM FORWARD OFFICIALLY WITHOUT FIRST LEARNING INFORMALLY THAT THEY WOULD BE CONVENIENT FOR DR. KISSINGER.

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Message Attributes

Automatic Decaptoning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY BASES, NEGOTIATIONS, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 31 DEC 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975ANKARA09500
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750451-0525
From: ANKARA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t1975122/aaaaabra.tel
Line Count: 129
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 29 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <29 APR 2003 by BoyleJA>; APPROVED <30 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FOREIGN MINISTER URGES ACCELERATION OF BASE NEGOTIATIONS
TAGS: PFOR, MASS, MARR, TU, US, (CAGLAYANGIL, IHSAN)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006